

Sounding the Alarm: The Duty of Public Health Officials to Take Politically Unpopular Stands



#### Introduction

- » Politics can overwhelm public health decisions
- COVID-19 and the Flint Water Crisis as examples
- Must public health officials oppose political decisions that threaten the public's health?
- How should the law account for this responsibility?
- What are the political and personal consequences for opposition to political decisions?



## First Presentation: Holding Out for a Public Health Hero

- » Expectation that public health officials must take a stand
- Simultaneously reasonable and unreasonable
- Simultaneously logical and illogical
- Primary function is to safeguard the community's health over competing interests
  - A legal duty in most state public health codes
  - Professional loyalty to public health
  - Commitment to speak truth to power



## Holding Out for a Public Health Hero

- » Expectation that public health officials will speak truth to power regardless of consequences
- Set aside professional self-interests
- Represent the community's interests during a fiscal crisis or when political decisions would threaten the public's health
  - Understood as a minimal job requirement
  - But can professional martyrdom or heroism really be a basic job requirement?



## **Holding Out for a Public Health Hero**

- » Risking jobs in name of public heath has implications for legal preparedness
- How to define and operationalize such a duty
- Would law protect the official who speaks out?
- o If not, what legal changes are needed?
- Is it realistic for officials to expect legal protection?



# Second Presentation: Even Public Health Heroes Need Accountability

- » Public health decision-making is difficult and complex under the best of circumstances
- Mistakes in judgment and policy implementation are inevitable
- Sound policy may turn out in retrospect to be harmful or wrong
- Acknowledging fallibility should not inherently lead to culpability
- What are the appropriate accountability mechanisms when decisions cause harm or fail to prevent harm to the population's health?



#### **Even Public Health Heroes Need Accountability**

- » Public health decision-making is difficult and complex under the best of circumstances
- Flint Water Crisis as an example
  - Poor policy decisions led to tragic harms from lead in the drinking water
  - Failure to notify the public ignored potential harms from Legionella outbreaks
  - State public health, environmental, and political officials blamed for poor judgments



#### **Even Public Health Heroes Need Accountability**

- » Legal consequences ensued
- Criminal prosecutions
- Liability litigation
- What are the legal and political ramifications of these approaches?
  - What is the appropriate level of responsibility for what happened?
  - What are the relevant factors for holding public health officials accountable for harm?



#### Third Presentation: Beyond the Public Health Code

- » Broad grant of authority in state public health codes that public health officials rely on to justify interventions
- Codes are not self-executing
- Codes offer little operational guidance
- Public health officials thus have considerable discretion to act



#### **Beyond the Public Health Code**

- » Reality that functioning within a political system
- Sometimes the public health code is insufficient
- Health officer must decide when to go beyond the code, even if politically risky
  - Flint Water Crisis
  - o COVID-19



#### **Beyond the Public Health Code**

- » Flint Water Crisis
- Failed to use the bully pulpit
- Failed to intervene when it might have changed the political environment
- Should have gone beyond the public health code
- **» COVID-19**
- Facing intense political and community resistance
- Threats to health and safety
- Hard to justify going beyond the public health code



#### Conclusion

- » Health officer's primary obligation is to serve the community
- » Developing appropriate accountability measures is essential when decisions cause harm
- » Being a public health hero is difficult in the best of circumstances
- » COVID-19 made it dangerous