

# Challenges and Opportunities in Public Health Under the Trump Administration







Manel Kappagoda,

JD, MPH

Senior Staff Attorney
Public Health Law Center



Scott Burris, JD

Director, Professor of Law

Center for Public Health Law

Research

Temple University



Mehreen Butt, JD

Managing Director

Center for Health Policy and Law

Northeastern University



Sabrina Adler, JD
Vice President of Law
ChangeLab Solutions



	Urgent	Not urgent
Important	<ul> <li>COVID and a partly earned, partly manufactured loss of trust in public health system</li> </ul>	Plan/Slot in:
Not Important	Delegate:	Delete





	Right Now	Longerterm		
For us to	DO:	Plan/Slot in:		
do	Get RFK Jr out of office Fight for sensible policies at local and state level			
	Build a vision of a healthy society where everyone cour pursue but find happiness	nts and can not just		
	Make public health a case study of a politics that stands apart from elites, meet people where they are, truly follows the science in the broadest sense, and serves everyone without any ideological litmus tests			
For allies	Delegate:	Delete		
in a larger effort	Trump and fascism	Any longing for the good old		
	A partisan Supreme Court	days		
	Collapse of political "liberalism"			





ChangeLab Solutions

Healthier communities for all through equitable laws & policies

# ChangeLab Solutions Disclaimer

The information provided in this discussion is for informational purposes only and does not constitute legal advice. ChangeLab Solutions does not enter into attorney-client relationships.

ChangeLab Solutions is a nonpartisan nonprofit organization that educates and informs the public through objective, nonpartisan analysis, study, and research. The primary purpose of this discussion is to address legal and policy options to improve public health. There is no intent to reflect a view on specific legislation.



### What's Happening Now?

- EOs attempting to "legislate" or undermine judicial rulings or other existing law
- EOs attempting to govern the behavior of entities outside of the executive branch
- Rapidly changing causing confusion and harm (directly + public perception)
- Loss of jobs and funding
- Loss of data and information



# What Can and Cannot Be Done Through Executive Order (EO)?

#### CAN

- Order agencies to follow specific guidance or promote specific goals
- Influence whether and how agencies work with non-federal partners and how they perform their functions

#### **CANNOT**

- Change or sidestep checks and balances or the separation of powers
- Change statutes, regulations, or the Constitution
- Change judicial interpretations

All executive orders must be within the scope of the constitutional authority of the executive branch

## Legal Considerations



- Avoid unnecessary overcompliance
- Consider options and assess risk
- Make decisions strategically among partners and using the best available information
- Understand that there will be uncertainty

# Strategy Considerations (Part 1)

- Think about your risk tolerance and understand consequences of preemptive compliance
- Participate in lawsuits as plaintiffs or signing on to amicus briefs



# Strategy Considerations (Part 2)

- Get information
- Conversations and coordination with others
- Storytelling
- Advocacy





# Resources for Navigating Federal Actions

To find a curated list of resources, policy and litigation trackers, and actionable guidance, visit our website:

https://www.changelabsolutions.org/supporting-changemakers-responding-federal-actions





### Finding & Reading the Law

A Skills-building Training for Changemakers

- Designed to build confidence navigating the law
- Small-group, interactive training
- Collaborative, hands-on learning
- 2-hour virtual session
- 1-hour follow-up for skills building
- Early bird & group discounts available



Legal knowledge isn't just technical – it's transformational.



### Litigation Tracking and Convening

Newsletter https://www.publiche
 althlawwatch.org/con
 tact

• Convening Report - https://www.publiche althlawwatch.org/rep ort-protecting-publichealth-in-the-courts

GOALS				
Create the Operational Structure for Coordinated Activities	A single access point for sharing information and communication will help make silo walls permeable and coordinated effort easier.			
Doctrinal Research and Development	A long-term strategy requires a jurisprudence that centers government's responsibility for the health and well-being of its people, and which recognizes that how we arrange our society, our economy, and our physical environment drives the state of our public health.			
Implement a Coordinated Litigation Strategy	Create synergies by working with organizations whose doctrinal concerns align with the doctrinal concerns of public health.			
Engage with the Judicial Selection/Election Process	Everyone has an interest in having well-qualified judges who view protecting the public's health as an important governmental interest, and who can knowledgeably evaluate the purpose and methods behind public health measures. Public health and its allies need to engage, to the extent legally possible, in the judicial selection process.			
Educate the Legal Profession/Establishment	The public health law community needs to increase awareness within the legal profession - from law students to law professors, from litigation attorneys to judges – of the central role that public health plays in our constitutional order.			
Develop Messaging Content and Outreach Plans	Public health provides a powerful success story for how robust government action can vastly improve public welfare. It also demonstrates how improving health outcomes for vulnerable populations improves health outcomes for everyone. These messages needs to be communicated outside of the courtroom to be effective inside the courtroom.			
Develop a Sustained Funding Strategy	Good planning can make it possible for public health to use its resources to their greatest effect. Understanding the landscape of the work already being done will reveal new opportunities from which to develop future funding proposals with clear goals and measurable outcomes to attract potential funding or strategic partnerships from untapped sources.			



# Health Equity Litigation



- "Litigation Challenging Governmental and Health Institution Efforts to Address Health Equity from January 2024 to May 2025"
- https://www.publichealthlawwatch.org/health-equity-litigation-report-2025
- Thank you to ChangeLab Solutions, especially Jami Crespo and Shannon Rempe.
- The identified lawsuits focused on two topic areas:
  - challenges to rules and guidance issued by the Biden Administration to expand civil rights protections for gender identity and sexual orientation (19 lawsuits)
  - challenges to programs, services, or advisory groups with racial or gender eligibility preferences or requirements (11 lawsuits)



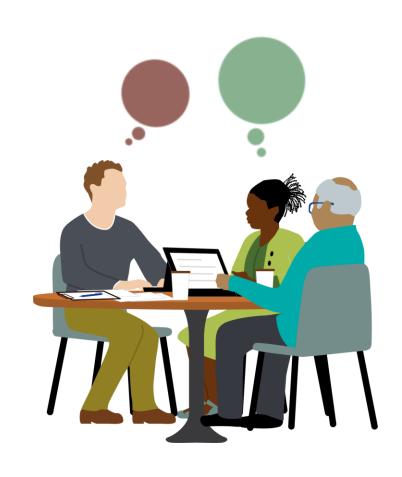
## Peer Learning and Sharing

#### **Challenges:**

- How have federal actions affected you?
- What are you trying to navigate?

#### **Strategies:**

- Have you taken any of these actions?
- What additional actions have you taken or are you hearing about / interested in pursuing?



# Peer Learning and Sharing (cont'd)

#### **Collaboration:**

- How, if at all, have you been collaborating with other jurisdictions or collaboratives during this time?
- Or with attorneys and legal organizations to navigate federal actions?

#### **Resources:**

- What resources have you found helpful?
- What additional resources and supports are most needed to support your work and the communities you serve?



#### **New Product!**

Legal authority facilitating and guiding good...

- Processes
- Accountability
- Shared goals

...in all exercises of public health authority







# Public Health Legal Authority for Good

Examples & Evidence for Practitioners & Policy Partners



Source: Public Health Legal Authority for Good: Examples and Evidence | ChangeLab

### Governmental Legal Authority

- Public health powers
- Preemption and other limitations
- Community roles
  - Lobbying limits
  - Advocacy
  - Implementation



Source: <u>Understanding Legal Authority to Address SDOH</u>

### Authority to Do What?

- Collect and analyze data to understand community
- Further community health goals
- Educate and learn
- Provide programs and services

- Investigate and control the spread of illnesses and environmental hazards
- Respond to emergencies
- Create, implement, and enforce safety rules and health-promoting policies and legislation







# More Effective & Equitable Public Health Systems

- 1. Financing/Funding
- 2. Data/Information Technology
- 3. Workforce
- 4. Public Health Law/Governance/Policy
- 5. Community Engagement
- 6. Partnerships
- 7. Equity
- 8. Social Determinants of Health

[...]



#### APHA Alliance's Crosswalk:

### 12 Reports on Improving PH Systems

- <u>Public Health Forward: Modernizing the U.S.</u>
   <u>Public Health System</u>
- Public Health 3.0: A Call to Action for Public Health to Meet the Challenges of the 21st Century
- Charting a Course for an Equity-Centered Data System: Recommendations from the National Commission to Transform Public Health Data Systems
- <u>CDC Data Modernization Initiative Strategic</u> <u>Implementation Plan</u>
- <u>Building Skills for a More Strategic Public Health</u> Workforce: A Call to Action

- Seven Vital Conditions for Health and Well-Being
- Staffing Up: Workforce Levels Needed to Provide Basic Public Health Services for All Americans
- <u>Urban Health Agenda</u>
- Meeting America's Public Health Challenges
- How Investing in Public Health will Strengthen America's Health
- The Future of the Public's Health
- The Impact of Chronic Underfunding on America's Public Health System: Trends, Risks, and Recommendations, 2022

# Central Question

- What laws, policies, and governance structures are needed to ensure that public health officials and staff can serve the public's health effectively and fairly, in ways responsive to community priorities?
- Authority to...
  - Respond nimbly to public health emergencies;
  - Provide stable, day-to-day public health services to all; and
  - Facilitate upstream activities that improve public health





#### Priorities for public health legal authority

#### **Process**



Legal authority can dictate how things are decided and implemented and with whom

### Accountability



Legal authority can establish and require the evidence to justify, guide, and evaluate actions and improvements

### Goals



Legal authority can embed explicit goals and outcomes measures





#### **New Product!**

- 8 Processes
- 8 Sustainability & Workforce Supports
- 11 Community Trust
- 15 Cross-Sector Partnerships
- 18 Accountability
- 18 Data Tools & Protections
- 21 Accountability to Community
- 23 Good Governance
- 25 Goals

**ACT** for

- 25 Foundational Public Health Services for All
- 27 Community-Based Drivers of Health
- 29 Systems-Based Health Solutions





# Public Health Legal Authority for Good

Examples & Evidence for Practitioners & Policy Partners



Source: Public Health Legal Authority for Good: Examples and Evidence | ChangeLab Solutions



### Public Health Legal Authority for Good



	Processes	Accountability	Goals
Providing Core Services	Sustainability and workforce supports	Data tools and protections	Foundational public health services for all
Serving Communities	Community trust	Accountability to community	Community-based drivers of health
Coordinating Systems	Cross-sector partnerships	Good governance	Systems-based health solutions

### Taney County, MD

- Example of coordinating systems for accountability (promoting good governance)
- Administrative Policy & Procedure Manual for the Taney County Health Department in Missouri confirms that "[t]he Health Department will complete a community health assessment every three years with annual updates" with "information focusing on community and demographic data . . . and social issues that may affect public health."
- The department will work with community partners to use an evidencebased health assessment, collect data, and analyze health status, disease trends, risks, and resources.

#### Understanding Legal Authority to Address Social Determinants of Health

A Resource for Health Departments



Understanding Legal Authority to Address Social Determinants of Health

Visit <a href="mailto:changelabsolutions.org">changelabsolutions.org</a> learn more!



### Project Team

#### **Lead Content Development:**

Sara Bartel Heather Wong

Vince Young

Jessica Breslin

Wesley Hartman

**Greg Miao** 

#### **Project Support:**

Sabrina Adler Kim Arroyo Williamson Leah Roderman Molly Crowell Patrick Glass

As well as our

Act for Public Health

committee and RWJF for
their partnership, review,
and support

### Stay in touch!



Public Health

#### Website:

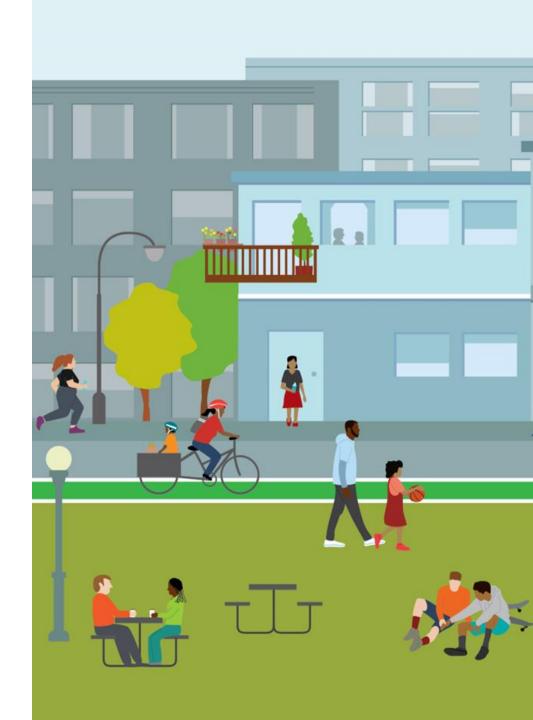
www.changelabsolutions.org

#### Website:

www.actforpublichealth.org

#### **Contact Us:**

<u>info@changelabsolutions.org</u> <u>sadler@changelabsolutions.org</u>







- Amicus briefs on behalf of public health and health equity
- Continue to build the George Consortium's capacity to protect health
- Connect public health experts and advocates with lawyers and legal scholars
- Communicate what is being done





Please take this survey to evaluate conference sessions.



