The Case for Modernizing Public Health Systems through Better Governance



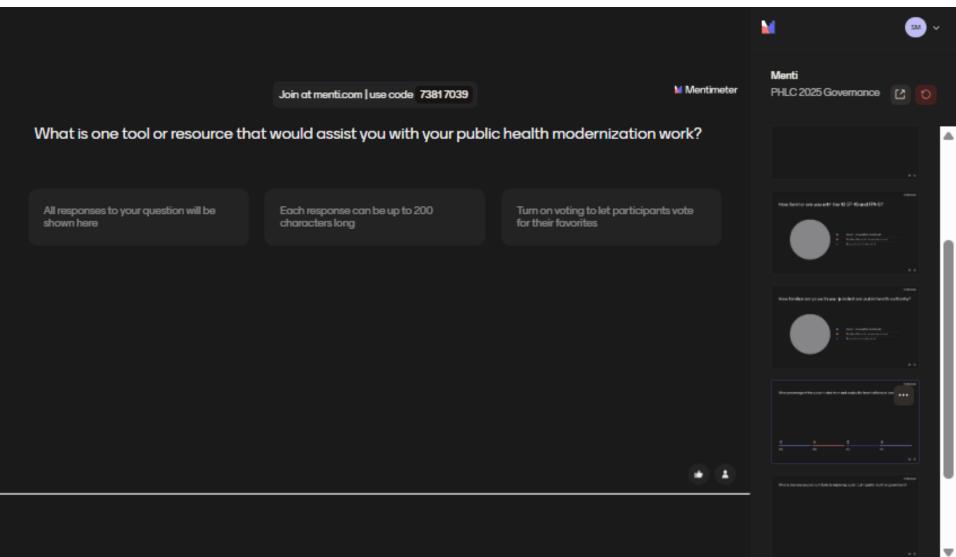


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Agenda

- Public Health Frameworks
- Legal Authority Underpinning State and Local Public Health
- Advancing Health Equity Through Food Insecurity Strategies in San Antonio
- Institute for Responsive Government: Democracy that Delivers
- Modernization in the Current Environment
- Q&A





Public Health Frameworks for Modernization

September 17, 2025

Network for Public Health Law Conference

Megan McClaire

Chief Program Officer



About PHAB

Accreditation, Innovation, Transformation,

Who we are

The Public Health Accreditation Board (PHAB) is a 501(c)(3) organization and is the sole national accrediting body for public health in the U.S. PHAB supports health departments in their work to serve their communities with many tools and resources and helps strengthen health department infrastructure, workforce, and data modernization efforts to promote public health system transformation.

Mission

To advance and transform public health practice through accreditation and innovation.

Vision

A high-performing public health system that supports all people living their healthiest lives.



















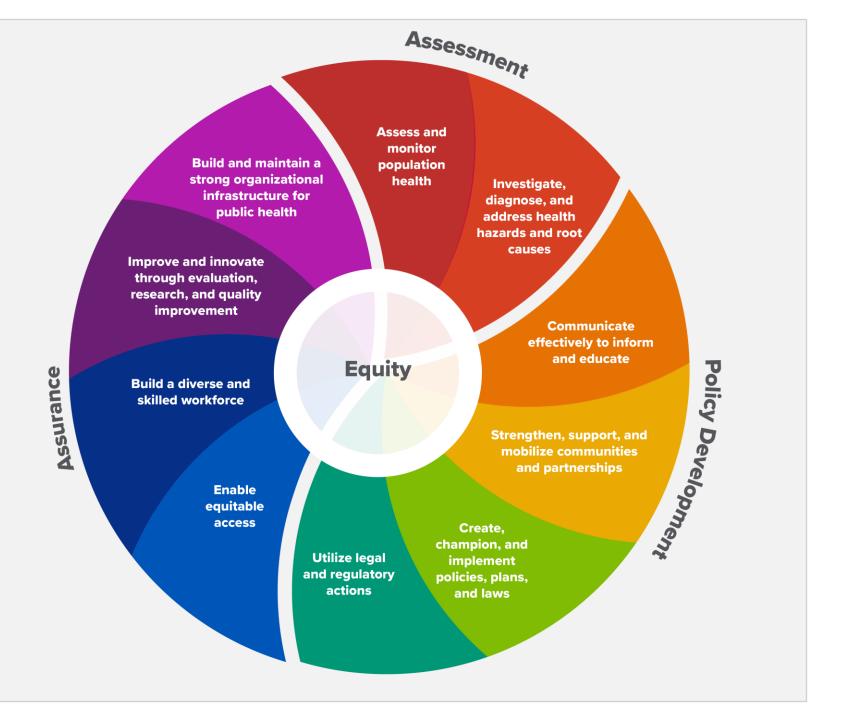




THE 10 ESSENTIAL PUBLIC HEALTH SERVICES

To protect and promote the health of all people in all communities

The 10 Essential Public Health Services provide a framework for public health to protect and promote the health of all people in all communities. To achieve equity, the Essential Public Health Services actively promote policies, systems, and overall community conditions that enable optimal health for all and seek to remove systemic and structural barriers that have resulted in health inequities. Such barriers include poverty, racism, gender discrimination, ableism, and other forms of oppression. Everyone should have a fair and just opportunity to achieve optimal health and well-being.





Foundational Public Health Services

Foundational Areas

Foundational Capabilities





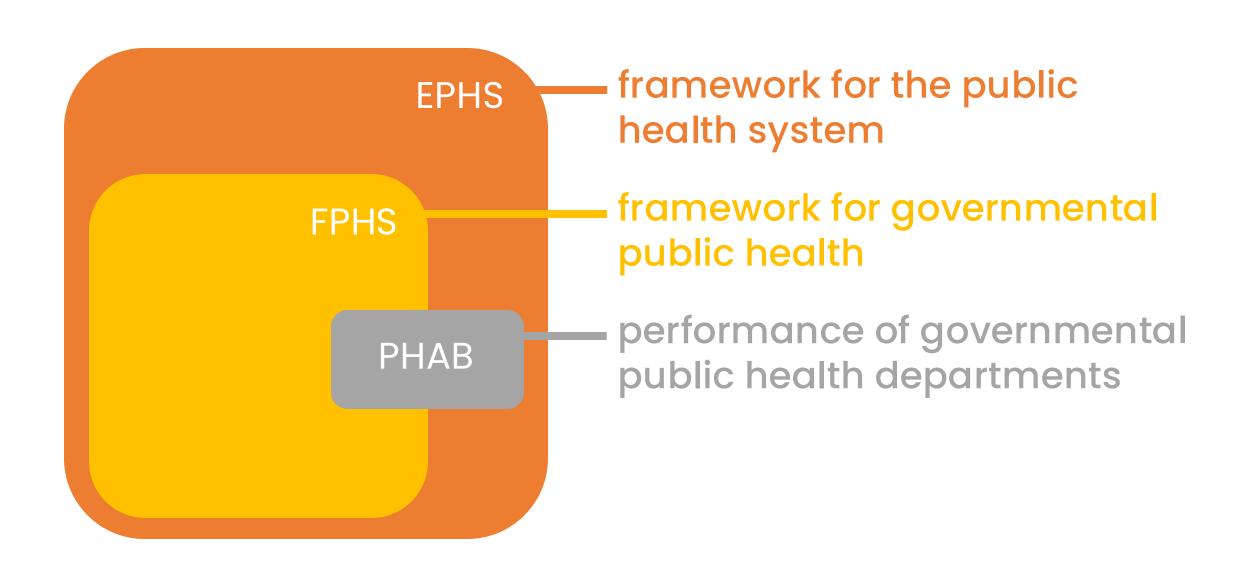


Why FPHS?

- Provide a common language and narrative
- Pursue sustainable funding for public health infrastructure
- Set a foundation for what is needed everywhere for public health to function anywhere
- Protect and promote the health of populations
- Serve as a framework to guide transformation and modernization efforts



Framework Connections





Accreditation & Recognition







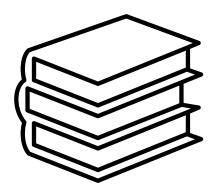
Legal Authority Underpinning State and Local Public Health

Susan Fleurant, Staff Attorney, Mid-States Region
Darlene Huang Briggs, Deputy Director, Special Projects



State Law and Policy Frameworks Alignment – Toward Transformation

- Codification of Foundational Capabilities
 - Foundational Public Health Services
 - Accreditation prerequisites
- Specific legal levers vs. general authority
- Transformation activities independent of statute or regulation



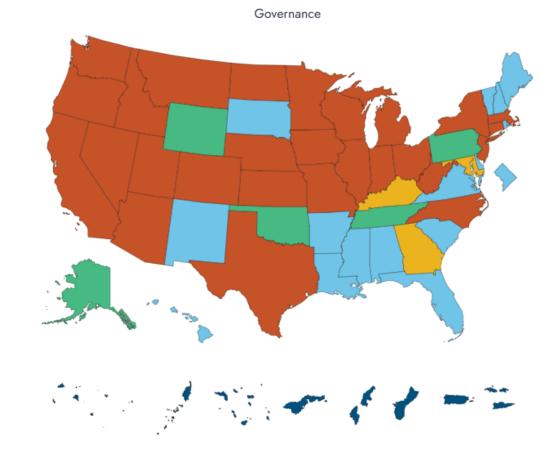




Characteristics of US States and Island Area Public Health Agencies, 2022

Public Health Governance

- Foundations of public health law
 - 10th Amendment
- Structure of public health systems
 - ASTHO, 2022 Profile of State and Territorial Public Health
 - NACCHO, 2022 National <u>Profile of Local Health</u> <u>Departments</u>



Governance

- Centralized/Largely Centralized
- Island Area
- Shared/Largely Shared

- Decentralized/Largely Decentralized
- Mixed





Public Health Governance

ASTHO: Decentralized

• NACCHO: Local *

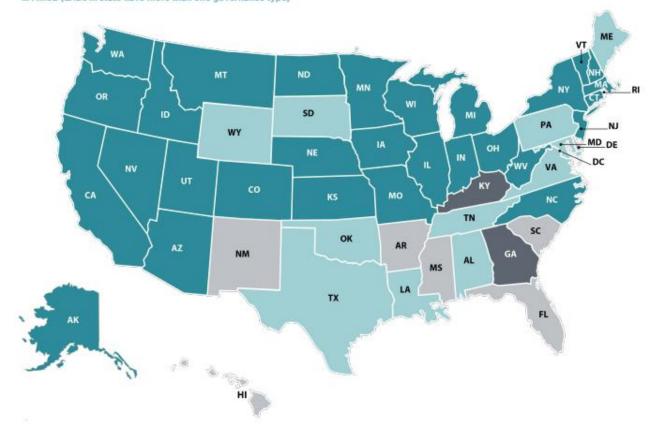
- Network Analysis of Governance Commonalities and Variation Among 9 Decentralized Statewide Public Health Systems
 - Who are the key decisionmakers and how are they selected at both the state and local levels?
 - What legal authority do they have?
 - Local governance models vary



■ State (all LHDs in state are units of state government)

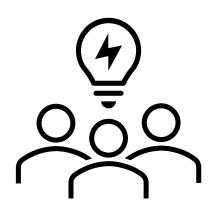
■ Shared (all LHDs in state governed by both state and local authorities)

Mixed (LHDs in state have more than one governance type)



Consensus-building Workgroups and Boards

- Connecting governmental and non-governmental entities
- Established by:
 - Executive order
 - Legislation
 - State public health agency
 - Non-governmental entities
- Workgroup composition
- Strategic policy recommendations







Examples of Jurisdiction-specific Resources

MISSOURI PUBLIC HEALTH AUTHORITY TOOLKIT





May 2024

Missouri Public Health
Authority Toolkit



Ideas. Experience. Practical answers.



PUBLIC HEALTH AUTHORITY
Fact Sheet

Key Public Health Service Requirements of State and Local Health Departments in Tennessee

Overview

State and local health departments are a primary lifeline for people across the United States. A state's public health powers are derived, largely, from those sovereign powers reserved through the Tenth Amendment of the United States Constitution. U.S. Const., Am. X. These powers then extend to local governments through a state's delegation of authority. Public health officials carry out duties prescribed through these powers.

Public health systems can provide key health services, guided by https://docs.public.health.gov/des/famework, which emphasizes ten essential public health services "[1] o protect and promote the health of all people in all communities." Under this framework, the three core functions of public health agencies are assessment, policy development and assurance.

Key Public Health Service
Requirements of State and Local
Health Departments in Tennessee





Advancing Health Equity through Food Insecurity Strategies in San Antonio

Maria Palma, Nutrition Policy Lead, City of San Antonio Metropolitan Health District





City of San Antonio

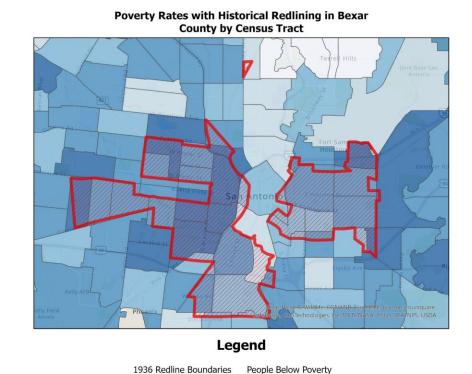
- 1.5 million residents
- Vibrant history and culture
- 4th largest growing city
- Deep economic disparities





Redlining in Bexar County

- Historically racist policy against Black or mixed-race neighborhoods
- Generational trauma persists, affecting current health outcomes



Level per capita with poverty status



Metropolitan Health District (Metro Health)

- Over 50 programs
- Expanded to 800 staff with covid-era funding

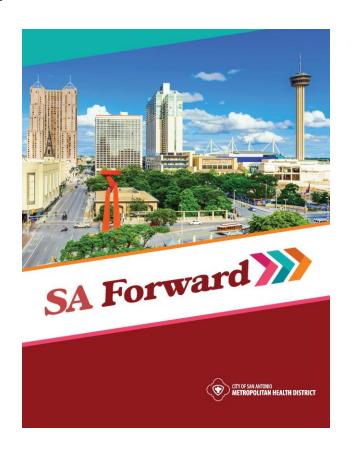






SA Forward: Addressing Disparities

- SA Forward prioritizes Food Insecurity & Nutrition
- Informed by the Community Health Needs Assessment (CHNA)
- High rates of chronic disease in San Antonio
- Food insecurity linked to diabetes, obesity, cardiovascular disease







By the Numbers-Bexar County

	Bexar Population Total		Food Insecure	
Race/Ethnicity	Count	Percentage	Count*	Percentage
Hispanic	1,243,607	61.3%	248,721	20.0%
NH-White	5 1 9,753	25.6%	46,778	9.0%
Black	151,426	7.5%	36,343	24.0%

^{*}Count estimated from ACS data

Sources: 2021 ACS 1-year estimates, Table DP05/2020 Map the Meal Gap - Feeding America



Disproportionality by the Numbers

Based on approximation methods, when compared to non-Hispanic White Bexar County residents:



Black* residents are
3.19 times more likely to
be food insecure than NH
White

95% CI: (3.15, 3.24)



Hispanic* residents are

2.53 times more likely to be food insecure than NH White

95% CI: (2.50, 2.55)

*The Race/Ethnicity categories were not measured in a mutually exclusive manner; therefore Hispanic Black individuals may be counted twice.





Centering Lived Experience through Key Informant Interviews

Common Themes

Food insecurity is not just an access issue. It is an economic issue.

Food insecurity is complex.

Tradeoffs include housing and rent, utilities, gas, and medical care.

Diverse sectors should be represented in the Food Insecurity Workgroup.

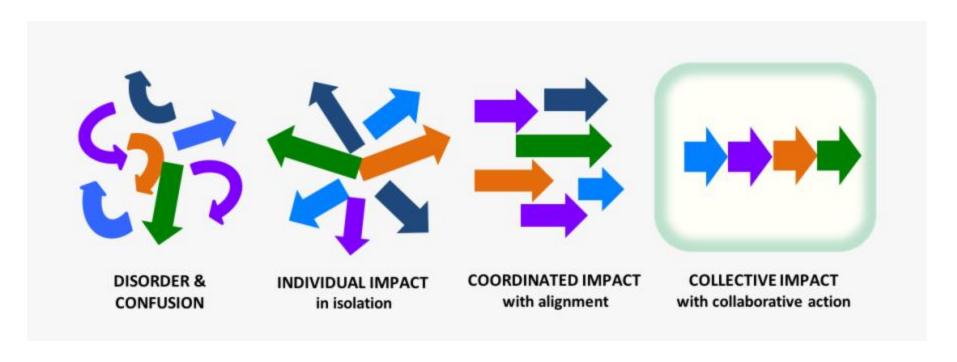
We need a bottom-up approach.

Consider policies around universal basic income or increased minimum wages.





Breaking Down Silos through Collective Impact







Cross-Sector Collaboration for Equity

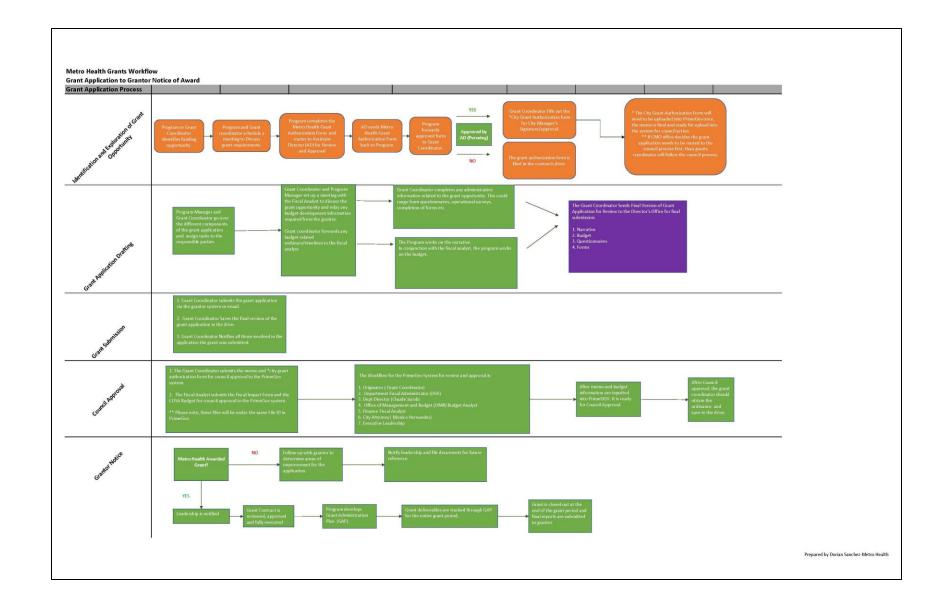
- PaCE leads strategic partnerships
- Workgroup created for collective action







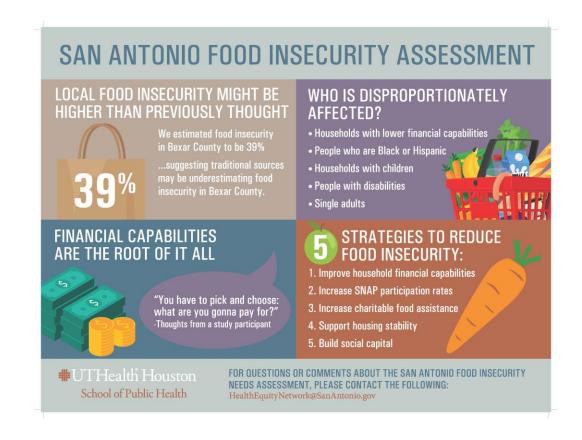
Internal Processes & Challenges





Food Insecurity Assessment

- Partnered with UTHealth School of Public Health
- 40% of residents report food insecurity
- Legal epi review + policy change framework







From Food Insecurity to Health Equity

- Recognize economic tradeoffs
- Shift to health equity framing
- Creation of Health Equity Network





September 2024- June 2025 Data Collected



842 households applied for or requested housing assistance/ resources



790,788 meals distributed 112,551 lbs. distributed



58 applications submitted 78 Legal services provided 6 Advocacy trainings held 16 SNAP navigators trained



106 events hosted 2581 social media impressions 12 Shared Campaigns



8 policy, practice, resource shifts reported





Community-Led Solutions

- CHIP priorities
- Health Equity Network supports CHIP



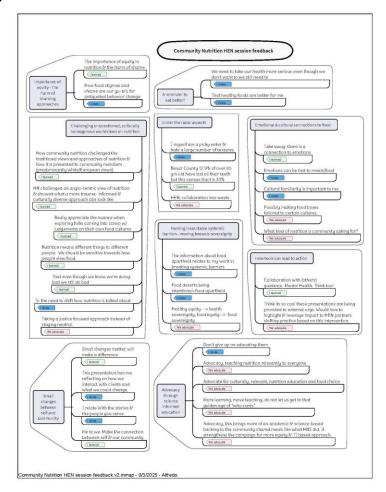




Community Based Participatory Action Research

- Modest action experiments
- Change can begin with one individual
- Going from "me to we" → Doing with not only for the community
- How are people using this knowledge to change broader systems? → Opportunities for advocacy and community power







Advancing Equity, Together

- Participatory action research:
 Going from "me to we"
- Inclusive strategies
- A more connected San Antonio





Institute for Responsive Government: Democracy that Delivers

Marisa Bremer, Senior Advisor, Institute for Responsive Government



Who We Are: Responsive Gov

Responsive Gov got its start eliminating administrative burdens for citizens in elections, namely by helping states implement Secure Automatic Voter Registration at key government touchpoints like the DMV.

In response to historically low trust in government, Responsive Gov launched the Democracy That Delivers portfolio to expand those same principles of streamlining, modernization, and increasing accessibility beyond elections.

We apply the lessons learned from our experience in the elections sector to implement common sense reforms for frontline agencies like Medicaid and the DMV, and cut red tape that slows both government and the people it serves.

When individuals experience government that works for them, they're more likely to trust that their vote and civic engagement can lead to real, tangible improvements in their daily lives.



Cross-Sector Innovation—Translating Election Tech into Medicaid Savings

The Problem: Poor system design has led to billions wasted on accidental duplicate Medicaid enrollments, often caused when people move between states due to a lack of mechanisms for interstate data sharing.

The Opportunity: Elections solved a similar challenge with the Electronic Registration Information Center (ERIC), which securely shares data between states to maintain accurate voter rolls. A new provision in H.R. 1 compels CMS to apply this cross-sector innovation to Medicaid, preventing costly duplicate enrollments.

The Next Step: Elections experts, advocates across sectors, policymakers, federal health officials, agency staff, and other stakeholders are working together to implement this new system – ensuring that it is secure, protects enrollee rights and privacy, prevents erroneous terminations, ensures accurate Medicaid coverage, and saves precious state dollars.



Contact

Marisa Bremer | Senior Advisor Institute for Responsive Government marisa@responsivegov.org

Resources

- Cross-Sector Innovation—Translating Election Tech into Medicaid Savings
- "ERIC for Medicaid"
- Unbalanced Ledger: Why States Can't Afford Deep Medicaid Cuts
- Overview: Medicaid Eligibility for Non-Citizens





Modernization in the Current Environment

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Megan McClaire

Chief Program Officer



What is Public Health System Transformation?

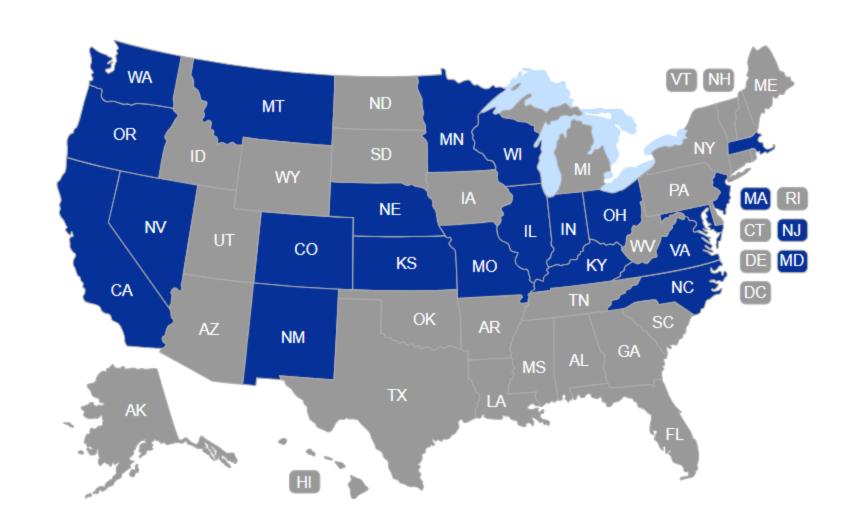
Public health transformation requires reimagining the system and creating a shared vision. The vision must support the mindsets, workforce, capacity, and resources needed to deliver Foundational Public Health Services and 10 Essential Public Health Services—and to promote health and well-being.

Transformation occurs through a fundamental shift in the way public health systems are structured and how parts of the system function and interact.





21st Century State Systems Transformation





What's Driving Transformation?













Photo Credits: KFFH Health



The Opportunity

Aligned Strategies

Cross-Sectional Partnerships

Collective Expertise

Population Health Focus

Historical siloes no longer work – an aligned strategy is essential to delivering better health outcomes, reducing costs, and offering quality services to the population.

Health Care and Public
Health are stronger
together, working hand in
hand to protect and
improve community health
from emergency response,
chronic disease
management & prevention,
and impactful communitybased services.

By leveraging expertise, resources and workforce across sectors, we can optimize, impact, and increase efficiencies and effectiveness.

Using a public health lens ensures health care systems are not only treating illness but also improving population outcomes.



COVID as the Stress Test







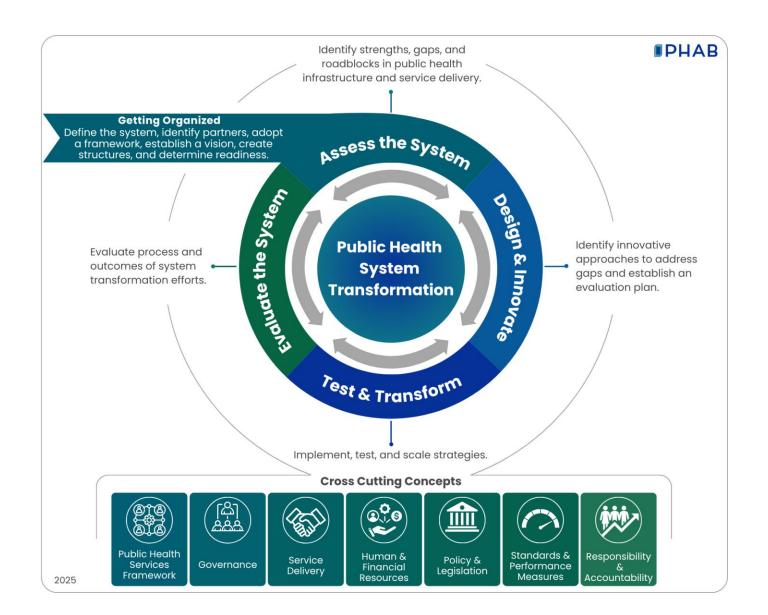








Blueprint for Transformation





ASSESS: Cost & Capacity

Create understanding across a statewide system of:

- Current ability (capacity & expertise) to deliver FCs and FAs
- Current cost/spend towards the FCs and FAs
- What "full implementation" would look like
- Gap between the current and full implementation
- Can complete capacity alone or capacity and cost

Background		
Agency Details	Agency Name:	Top Governance:
(used to identify responding entity and create header labels)		
Point-of-Contact:	Point-of-Contact Name:	Email:
(used to identify person in charge of responding to assessment)		
Financial Summary For our analysis, we will need to know how you	u define certain features (e.g., 'fiscal year,' annual FTE) a	and will also need to know to
1. What time period is covered by the relevant fiscal year (i.e., 'accounting period')?		Beginning (MM/DD/YYYY)
2. How many annual working hours are considered a Full Time Equivalent (FTE) for your agency (e.g., 40hrs/wk x 52wks = 2,080hrs)?		
positions, excluding temporary or cor occupations listed below.	-time equivalent (FTE) for the most recent 3 fiscal ntractual workers, and use actual employment co mber of FTE is greater than Number of Staff, FTE field will	ounts for each fiscal year (
Occupation/Position		FY 2022 Number of FTE
Agency Leadership		
Program Managers		
Business, Improvement, and Financial Op	perations Staff	
Office and Administrative Support Staff		
Information Technology and Data System	n Staff	



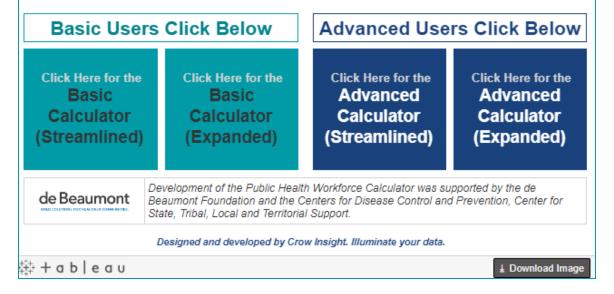
ASSESS: Workforce Calculator

The Public Health Workforce Calculator helps local health departments (LHDs) plan for staffing needs to provide <u>Foundational Public Health Services</u> (FPHS). This Calculator uses information you provide about your local health department to estimate the number of full-time equivalents (FTE) needed to ensure the provision of the FPHS in health departments like yours.* The current version of Calculator is intended for use by local health departments in decentralized public health systems that serve less than 500,000 residents.

Please review the <u>User Guide</u> and <u>FAQs</u> to use the calculator effectively and ensure reliable results.

*Use your best judgment to estimate approximately how many FTEs spend time contributing to the Foundational Capabilities and Foundational Areas.

Click the buttons below to get started.



A tool for local health departments to estimate workforce needs to provide the Foundational Public Health Services



DESIGN/TEST: Service & Resource Sharing

Service and resource sharing occur when staff, insights, expertise, techniques, and/or tools are shared across organizations, jurisdictions, or service areas.

- Serve communities more effectively and efficiently
- Accomplish more than one agency could do alone
- Assure that all individuals have access to foundational health services





From Silos to Systems

- Impactful partnerships
- Woven frameworks
- Tailored strategies for those most impacted
- State-local collaboration







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Public Health Accreditation Board



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Q&A





Please take this survey to evaluate conference sessions.





THANK YOU

